

CITY OF TEMPE DEVELOPMENT REVIEW COMMISSION

Meeting Date: 1/10/2017

Agenda Item: 3

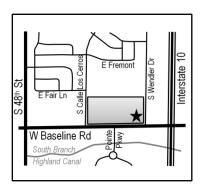
<u>ACTION</u>: Request for a Use Permit Standard to reduce the required side yard setback by 10%; and three (3) Use Permits to allow 1) gas/fuel sales, 2) outdoor retailing, and 3) exceedance of the Parking Maximum (125%) for FRY'S FUEL CENTER 43 (PL160289) located at 5110 South Wendler Drive. The applicant is Sustainability Engineering Group.

<u>FISCAL IMPACT</u>: While this ordinance change does not directly impact revenue, the planned development will result in collection of the standard development fees, calculated according to the approved fee structure at the time of permit issuance.

RECOMMENDATION: Approve, subject to conditions

BACKGROUND INFORMATION: FRY'S FUEL CENTER 43 (PL160289) is a new 9 dispenser Fry's Fuel Center and a new Burger King fast food restaurant with a drive-through. At the hearing held on December 13, 2016, the Development Review Commission approved the request for a Preliminary Subdivision Plat and a Development Plan Review for FRY'S FUEL CENTER 43; and continued the request for a Use Permit Standard and three (3) Use Permits to the January 10, 2017 Development Review Commission public hearing. The Use Permit Standard request applies to the west side yard building setback on Lot 2, the Burger King lot; and the three (3) Use Permit requests apply to Lot 3, the Fry's Fuel Center lot. The request includes the following:

- 1. Use Permit Standard to reduce required side yard setback by 10%.
- 2. Use Permit to allow gas/fuel sales.
- 3. Use Permit to allow outdoor retailing.
- 4. Use Permit to allow exceedance of the Parking Maximum (125%).



Existing Property Owner Fry's Electronics, Gila LP **Applicant** Sustainable Engineering Group Developer Fry's Food Stores of Arizona Zoning District PCC-1 Gross site area (Lot 2 / 3) 1.21 / 1.10 acres Net site area (Lot 2 / 3) 0.94 / 0.85 acres Total Building Area (Lot 2 / 3) 3,475 s.f. / 232 s.f. (6,880 s.f. fuel canopy) Lot Coverage (Lot 2 / 3) 8.47% / 19.26% (50% max. allowed) Building Height (Lot 2 / 3) 25' / 19' (30' maximum allowed) Building Setbacks (Lot 2 / 3) 72' / 61.85' front, 27.5' / 30' west side, 76.2' / 77.75' east side, 118.3' / 53.6' rear (0', 30', 0', & 30' min.) Landscape area (Lot 2 / 3) 28.25% / 18.99% (15% min. required) Vehicle Parking (Lot 2 / 3) 47 / 9 spaces (47 / 2 min. required, 59 / 3 max.) Bicycle Parking (Lot 2 / 3) 4 / 2 spaces (4 / 2 min. required)

ATTACHMENTS: Development Project File

STAFF CONTACT(S): Lee Jimenez, Senior Planner (480) 350-8486

Department Director: Chad Weaver, Community Development Director

Legal review by: N/A

Prepared by: Lee Jimenez, Senior Planner

Reviewed by: Suparna Dasgupta, Principal Planner

COMMENTS

The project site is located north of West Baseline Road, east of South Calle Los Cerros, and west of South Wendler Drive. The adjacent zoning surrounding the site consists of LID, Light Industrial District to the west; R1-6, Single-Family Residential District to the northwest; R-3R, Multi-Family Residential District and GID, General Industrial District to the north; GID to the east, and CSS, Commercial Shopping & Services District and GID to the south.

Existing entitlements for this property that will remain in effect are: none. Existing uses on the site include: retail.

This request includes the following:

- 1. Use Permit Standard to reduce the required side yard setback by 10%.
- 2. Use Permit to allow gas/fuel sales.
- 3. Use Permit to allow outdoor retailing.
- 4. Use Permit to allow exceedance of the Parking Maximum (125%).

The applicant is requesting the Development Review Commission take action on items one (1) through four (4) listed above. For further processing, the applicant will need approval by City Council for a Final Subdivision Plat to subdivide the two (2) individual lots to three (3) separate lots.

PUBLIC INPUT

- Neighborhood meeting not required.
- Staff received eleven (11) emails and nine (9) phone calls in opposition, one (1) email in support, and one (1) phone
 call in neutral support to the proposed commercial development. The primary concern for those opposed is the
 potential increase in traffic and congestion generated by the new development. In contrary, those in support believe
 that traffic will be minimally impacted by this new development.
- There were seven (7) members from the public who spoke at the hearing on December 13, 2016. All seven (7) of the residents were opposed to the project and expressed their concerns regarding the existing traffic and potential increase in traffic near the proposed project location.
- The Development Review Commission recommended approval of the Development Plan Review with a 4-3 vote.
 Commissioners in favor of the project believed that the traffic concerns are an existing condition that would be minimally impacted by the proposed development; those in dissent could not support any increase in traffic to the surrounding area.

PROJECT ANALYSIS

The proposed fuel canopy and kiosk building will be located at the southeast corner of the site on Lot 3 of the preliminary subdivision. The fuel canopy is situated lengthwise along Wendler Drive with the support columns setback 77.75 feet from Wendler Drive and 61.85 feet from Baseline Road. The canopy will shade the entire outdoor display case and approximately 50% of the kiosk. The existing driveway onto Wendler Drive will be shifted 38.62 feet to the north and split evenly between Lots 1 and 2.

The proposed fast food restaurant with drive-through will be located on Lot 2, setback 72 feet from the front property line along Baseline Road and 27.5 feet from the west side property line. The drive-through lane will begin at the rear of the building and curve around to the south within the west side yard setback. A bus pull-in/pull-out will be provided as part of the proposed deceleration right turn lane along Baseline Road with a new driveway on the southeast corner of Lot 1, the Fry's Electronics parcel directly west of Lot 2. In addition, ADA compliant pedestrian links from Baseline Road and Wendler Drive will be provided.

The fuel canopy elevations are two-toned painted to match colors of the existing finish of the Fry's Electronics store. The columns will be squared with an 8 foot tall brick wainscot (masonry veneer). The kiosk walls will consist of a stucco finish with a 4 foot tall brick wainscot (masonry veneer).

The restaurant elevations consists of a taupe toned painted stucco finish as the main wall color with a 30 inch tall wainscot provided throughout the perimeter of the building. Building pop outs with composite "artificial wood" siding will be provided at all main entrances, the pickup window, and the northwest corner of the building. In addition to the composite siding, all main

entrances will include a portion encased with stack bond patterned ceramic tile. Standing seam metal awnings will be provided on all windows. Portions of the parapet walls will be capped with a red corrugated parapet band top-lit with red LED accent lighting.

TRAFFIC IMPACT

The applicant provided a Traffic Impact Analysis titled Fry's Electronics Center Addition, revised November 30, 2016. The study evaluated the current and future transportation system within the project study area surrounding the site with and without the proposed addition to the existing Fry's Electronics Center. The analysis determined that this segment of Baseline Road will provide inadequate level of service with or without this project; thus, the new development shall have minimal impact to the already oversaturated corridor. Baseline Road is a major thoroughfare between the Cities of Tempe and Phoenix, providing access to Interstate 10, Arizona Mills Mall, and other offices which results in large traffic volumes in both AM and PM peak hours. Mitigations and improvements are currently underway through major regional projects such as the construction of the Loop 202 South Mountain Freeway, the preliminary design of the I-10 Near-Term Improvements from 32nd Street to Loop 202 San Tan Freeway, and on-going traffic signal optimization along Baseline Road.

USE PERMIT STANDARD & USE PERMITS

The proposed use requires a Use Permit Standard to reduce the required side yard setback by 10% for Lot 2, and three (3) separate Use Permits to allow 1) gas/fuel sales, 2) outdoor retailing, and 3) exceedance of the Parking Maximum (125%) for Lot 3, all within the PCC-1, Planned Commercial Center Neighborhood District. Lot 2 will consist of a Burger King fast food restaurant with a drive-through and Lot 3 will consist of a Fry's Fuel Center that will provide 9 fuel dispensers with a kiosk and outdoor retailing.

Section 6-308 E Approval criteria for Use Permits and Use Permit Standards (in italics):

- 1. Any significant increase in vehicular or pedestrian traffic. The requested uses will have a minimal impact to the existing traffic conditions in the general vicinity. The developer is proposing a combined deceleration lane and buspullout to the west of Wendler Drive and east of the new drive-way along Baseline Road.
- Nuisance arising from the emission of odor, dust, gas, noise, vibration, smoke, heat or glare at a level exceeding that of ambient conditions. The outdoor retailing and surplus parking uses provide no nuisances that exceed ambient conditions; and odors associated with fueling operations will be mitigated through the use of Stage I Vapor Recovery techniques.
- 3. Contribution to the deterioration of the neighborhood or to the downgrading of property values, the proposed use is not in conflict with the goals objectives or policies for rehabilitation, redevelopment or conservation as set forth in the City's adopted plans or General Plan. Approval of the proposed uses will not contribute to the deterioration of the neighborhood or to the downgrading of property values nonetheless help support redevelopment goals, objectives, and policies set forth in the City's adopted plans.
- 4. Compatibility with existing surrounding structures and uses. The proposed uses are consistent with and similar to existing developed commercial sites within the surrounding area; five (5) fuel service centers are operating within a half mile radius.
- 5. Adequate control of disruptive behavior both inside and outside the premises which may create a nuisance to the surrounding area or general public. An attendant will process sales transactions from the kiosk daily; only automated credit card transactions at the fuel dispensers will be offered during afterhours. Furthermore, the site will be under constant video surveillance throughout all hours of the day.

The manner of conduct and the buildings for the proposed use will not be detrimental to persons residing or working in the vicinity, to adjacent property, to the neighborhood, or to the public welfare in general, and that the use will be in full conformity to any conditions, requirement or standards prescribed therefore by this code.

REASONS FOR APPROVAL:

- 1. The project meets the General Plan Projected Land Use for this site.
- 2. The project will meet the development standards required under the Zoning and Development Code.

3. The proposed project meets the approval criteria for a Use Permit Standard and Use Permits because the proposed uses are compatible with existing developments within the surrounding area.

Based on the information provided and the above analysis, staff recommends approval of the Use Permit Standard and Use Permits. This request meets the required criteria and will conform to the conditions.

USE PERMIT STANDARD & USE PERMITS CONDITIONS OF APPROVAL:

- 1. The Use Permit Standard and Use Permits are valid only after a Building Permit has been obtained and the required inspections have been completed and a Final Inspection has been passed. As part of the Building Permit process, onsite storm water retention may be required to be verified or accomplished on this Site.
- 2. The Use Permit Standard and Use Permits are valid for the plans as submitted within this application. Any additions or modifications may be submitted for review during building plan check process.
- 3. All required State, County and Municipal permits or licenses shall be obtained or the Use Permit Standard and Use Permits are void.
- 4. If there are any complaints arising from the Use Permit to allow outdoor retailing that are verified by a consensus of the complaining party and the City Attorney's office, the Use Permit will be reviewed by City staff to determine the need for a public hearing to re-evaluate the appropriateness of the Use Permit, which may result in termination of the Use Permit.

CODE/ORDINANCE REQUIREMENTS:

THE BULLETED ITEMS REFER TO EXISTING CODE OR ORDINANCES THAT PLANNING STAFF OBSERVES ARE PERTINENT TO THIS CASE. THE BULLET ITEMS ARE INCLUDED TO ALERT THE DESIGN TEAM AND ASSIST IN OBTAINING A BUILDING PERMIT AND ARE NOT AN EXHAUSTIVE LIST.

SITE PLAN REVIEW: Verify all comments by the Public Works Department, Community Development Department, and Fire Department given on the Preliminary Site Plan Review. If questions arise related to specific comments, they should be directed to the appropriate department, and any necessary modifications coordinated with all concerned parties, prior to application for building permit. Construction Documents submitted to the Building Safety Division will be reviewed by planning staff to ensure consistency with this Design Review approval prior to issuance of building permits.

ZONING AND DEVELOPMENT CODE: Specific requirements of the **Zoning and Development Code** (ZDC) are not listed as a condition of approval, but will apply to any application. To avoid unnecessary review time and reduce the potential for multiple plan check submittals, become familiar with the ZDC. Access the ZDC through www.tempe.gov/zoning or purchase from Community Development.

HISTORY & FACTS:

November 29, 1979

City Council approved a rezoning from R1-6 to PCC-1 and General and Final Plan of Development for a Holiday Inn and Office complex consisting of 167,675 s.f. on 20 acres located at 2300 West Baseline Road.

October 28, 1993

City Council approved the request for TANDY CORPORATION (SGF-93.72) for an Amended General and Final Plan of Development for The Incredible Universe consisting of 184,204 s.f. on 17.35 net acres located at 2300 West Baseline Road including the following Variances:

- a. Increase maximum allowed lighting height from 25' to 35' for poles more than 50' from adjacent residential zoning districts.
- b. Increase maximum allowed building height from 30' to 55' for the tower element at the entrance.
- c. Increase the maximum allowed height from 35′ to 75′ for one roof-mounted flagpole, and the maximum number of flags flown on site from 3 to 7.

November 4, 1993

Design Review Board approved the request for building elevations, site plan and landscape plan for MONTANA (THE INCREDIBLE UNIVERSE) located at 2300 West Baseline Road in the PCC-

1, Planned Commercial Center District.

December 13, 2016

Development Review Commission approved the request for a Preliminary Subdivision Plat consisting of three (3) lots for FRY'S FUEL CENTER 43 (PL160289) located at 5110 South Wendler Drive in the PCC-1, Planned Commercial Center Neighborhood District.

Development Review Commission approved the request for a Development Plan Review consisting of a new 3,475 square-foot restaurant with a drive-through and a new 6,880 square-foot fuel service canopy with a 232 square-foot kiosk for FRY'S FUEL CENTER 43 (PL160289) located at 5110 South Wendler Drive in the PCC-1, Planned Commercial Center Neighborhood District.

Development Review Commission continued the request for a Use Permit Standard and three (3) Use Permits to the January 10, 2017 Development Review Commission hearing for FRY'S FUEL CENTER 43 (PL160289) located at 5110 South Wendler Drive in the PCC-1, Planned Commercial Center Neighborhood District.

ZONING AND DEVELOPMENT CODE REFERENCE:

Section 4-201A, Use Permit Standard Section 6-308, Use Permit



DEVELOPMENT PROJECT FILE

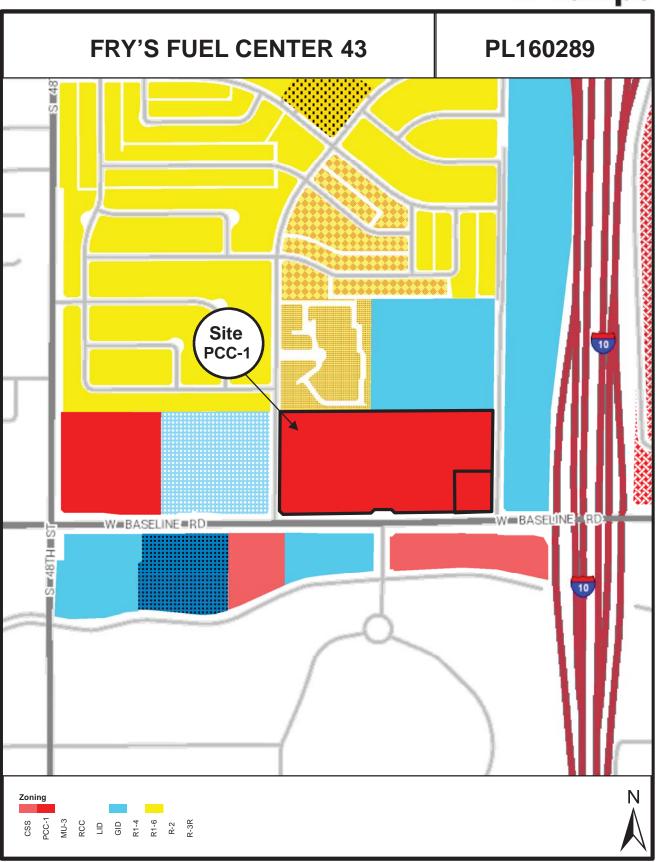
for FRY'S FUEL CENTER 43 (PL160289)

ATTACHMENTS:

1.	Location	Мар
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- 2. Aerial
- 3-4. Gas/Fuel Sales Use Permit Letter of Explanation
- 5-6. Outdoor Retail Use Permit Letter of Explanation
- 7-8. Parking Maximum Use Permit Letter of Explanation
- 9-10. Use Permit Standard Letter of Explanation
 - 11. Overall Site Plan
 - 12. Enlarged Site Plan
- 13-14. Burger King Black & White Elevations
 - 15. Burger King Floor Plan
 - 16. Fry's Fuel Center Black & White Elevations
- 17-18. Fry's Fuel Center Floor Plan
- 19-22. Traffic Impact Analysis Executive Summary
- 23-25. Existing Conditions Photos
- 26-39. Public Input



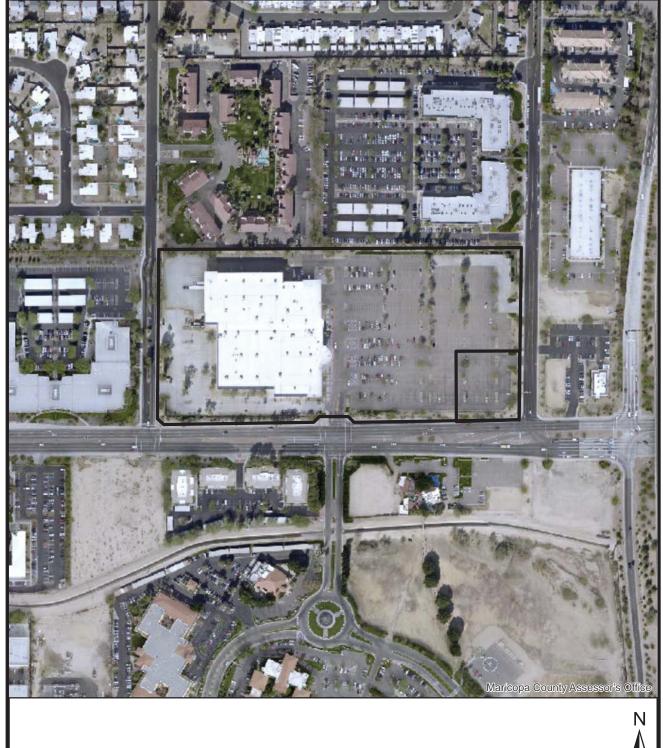


Location Map



FRY'S FUEL CENTER 43

PL160289



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Rev: October 26, 2016

City of Tempe – Community Development Department 31 E. 5th Street, Garden Level Tempe, AZ 85281

RE: Letter of Explanation Fry's Fuel Center 43 5110 S. Wendler Drive RE: Case No. SPR16058

Use Permit - Allow Fuel Center in PCC-1 District

To whom it may concern,

On behalf of Fry's Food and Drug, we are requesting a Use Permit to allow a new fuel center within the existing Fry's Electronics parking area. Fry's Electronics is Parcel 1 of the development (APN 123-22-006E).

The fuel center includes a kiosk, canopy and 9 dispenser fuel area with two underground storage tanks proposed on Parcel 3. This parcel is existing (APN 123-22-006C), however it is proposed to be adjusted as required to accommodate the new use. Parcel 2 is a new proposed lot and is conceptualized to be a 3,475 sq. ft. Burger King restaurant with drive-through.

The site is currently zoned PCC-1 and the proposed uses are allowed with an approved Use Permit.

Approval Criteria (RE: Section 6-308E) A use permit shall be granted only upon a finding by the decision-making body, that the use covered by the permit, the manner of its conduct, and any building which is involved, will not be detrimental to persons residing or working in the vicinity, to adjacent property, to the neighborhood, or to the public welfare in general, and that the use will be in full conformity to any conditions, requirements, or standards prescribed therefore by this Code. In arriving at the above determination, the following factors shall be considered, but not be limited to:

1. Any significant increase in vehicular or pedestrian traffic.

Response: No unusual traffic volumes or characteristics are anticipated and the adjacent arterials are sufficient to handle all traffic demands commonly associated with a fueling facility.

2. Nuisance arising from the emission of odor, dust, gas, noise, vibration, smoke, heat, or glare at a level exceeding that of ambient conditions.



Response: This project will provide no unusual or detrimental impacts on public health, safety, or welfare. Noise will be minimal, which is consistent with the use. No smoke, dust, vibration or odor issues are anticipated for this use. Odors associated with fueling operations are mitigated through the use of Stage I Vapor Recovery techniques.

3. Contribution to the deterioration of the neighborhood or to the downgrading of property values which, is in conflict with the goals, objectives or policies for rehabilitation, redevelopment or conservation as set forth in the city's adopted plans or General Plan.

Response: Approval of the proposed project will advance the goals and objectives of, and is consistent with, the policies of the General Plan and any other applicable City plan and/or policies.

4. Compatibility with existing surrounding structures and uses.

Response: This project is a typical fuel center with a small kiosk and associated canopy, tanks, and dispensers. The use and operation is consistent with, and similar to, existing similarly developed sites in the surrounding area.

5. Adequate control of disruptive behavior both inside and outside the premises, which may create a nuisance to the surrounding area or general public.

Response: This project is located in a well-developed area of the City. All public services, facilities, and infrastructure are available to serve this project.



Rev: October 26, 2016

City of Tempe – Community Development Department 31 E. 5th Street, Garden Level Tempe, AZ 85281

RE: Letter of Explanation Fry's Fuel Center 43 5110 S. Wendler Drive RE: Case No. SPR16058

Use Permit – Allow Outdoor Retail in PCC-1 District

To whom it may concern,

On behalf of Fry's Food and Drug, we are requesting a Use Permit to allow outdoor Retail sales in a PCC-1 district for a new fuel center within the existing Fry's Electronics parking area. Fry's Electronics is Parcel 1 of the development (APN 123-22-006E).

The fuel center includes a kiosk, canopy and 9 dispenser fuel area with two underground storage tanks and exterior merchandising units proposed on Parcel 3. This parcel is existing (APN 123-22-006C), however it is proposed to be adjusted as required to accommodate the new use. Parcel 2 is a new proposed lot and is conceptualized to be a 3,475 sq. ft. Burger King restaurant with drive-through.

The site is currently zoned PCC-1 and the proposed uses are allowed with an approved Use Permit. The use permit requested for outdoor retail is limited to small, lockable, retail cabinets and coolers located adjacent to the proposed kiosk for the convenience of the fuel station patrons.

Approval Criteria (RE: Section 6-308E) A use permit shall be granted only upon a finding by the decision-making body, that the use covered by the permit, the manner of its conduct, and any building which is involved, will not be detrimental to persons residing or working in the vicinity, to adjacent property, to the neighborhood, or to the public welfare in general, and that the use will be in full conformity to any conditions, requirements, or standards prescribed therefore by this Code. In arriving at the above determination, the following factors shall be considered, but not be limited to:

1. Any significant increase in vehicular or pedestrian traffic.

Response: No unusual traffic volumes or characteristics are anticipated and the adjacent arterials are sufficient to handle all traffic demands commonly associated with a fueling



facility. The proposed outdoor merchandising is provided as a convenience to the patrons who come for fuel and is not typically associated as a destination for the retail products available.

2. Nuisance arising from the emission of odor, dust, gas, noise, vibration, smoke, heat, or glare at a level exceeding that of ambient conditions.

Response: This project will provide no unusual or detrimental impacts on public health, safety, or welfare. Noise will be minimal, which is consistent with the use. No smoke, dust, vibration or odor issues are anticipated for this use. Odors associated with fueling operations are mitigated through the use of Stage I Vapor Recovery techniques.

3. Contribution to the deterioration of the neighborhood or to the downgrading of property values which, is in conflict with the goals, objectives or policies for rehabilitation, redevelopment or conservation as set forth in the city's adopted plans or General Plan.

Response: Approval of the proposed project will advance the goals and objectives of, and is consistent with, the policies of the General Plan and any other applicable City plan and/or policies.

4. Compatibility with existing surrounding structures and uses.

Response: This project is a typical fuel center with a small kiosk and associated canopy, tanks, and dispensers. The use and operation is consistent with, and similar to, existing similarly developed sites in the surrounding area.

5. Adequate control of disruptive behavior both inside and outside the premises, which may create a nuisance to the surrounding area or general public.

Response: This project is located in a well-developed area of the City. All public services, facilities, and infrastructure are available to serve this project.



Rev: November 15, 2016

City of Tempe – Community Development Department 31 E. 5th Street, Garden Level Tempe, AZ 85281

RE: Letter of Explanation

Fry's Fuel Center 43 5110 S. Wendler Drive **RE: Case No. SPR16058**

Use Permit: Allow number of Parking spaces for Lot 3 to exceed 125% of the minimum required.

To whom it may concern,

On behalf of Fry's Food and Drug and Burger King, we are requesting a Use Permit to allow for the number of parking spaces to exceed 125% of the minimum required by the City of Tempe zoning ordinance for a proposed new fuel center and restaurant/retail development within the existing Fry's Electronics parking area. Fry's Electronics is Parcel 1 of the development (APN 123-22-006E).

The fuel center includes a kiosk, canopy and 9 dispenser fuel area with two underground storage tanks proposed on Parcel 3. This parcel is existing (APN 123-22-006C), however it is proposed to be adjusted as required to accommodate the new use. Parcel 2 is a new proposed lot and is conceptualized to be a 3,475 sq. ft. Burger King restaurant with drive-through.

The site is currently zoned PCC-1 and the proposed uses are allowed with an approved Use Permit. Parking calculations for each lot are as follows:

	Required Spaces	Proposed Spaces	Existing Spaces	<u>% Excess</u>
LOT 1 Existing:	663 per "Final I	Plan of Development"	1,179	77.8%
LOT 1 Proposed:	663	972		46.6%
LOT 2 Proposed:	47	47		0.0%
LOT 3 Proposed:	2	9		350.0%
OVERALL SITE:	712	1,028		44.4%

Approval Criteria (RE: Section 6-308E) A use permit shall be granted only upon a finding by the decision-making body, that the use covered by the permit, the manner of its conduct, and any building which is involved, will not be detrimental to persons residing or working in the vicinity, to adjacent property, to the neighborhood, or to the public welfare in general, and that the use will be in full conformity to any conditions, requirements, or standards prescribed therefore by this Code. In arriving at the above determination, the following factors shall be considered, but not be limited to:

1. Any significant increase in vehicular or pedestrian traffic.



Response: No unusual traffic volumes or characteristics are anticipated and the adjacent arterials are sufficient to handle all traffic demands commonly associated with fast food restaurants and fueling facilities. The parking proposed for the new uses is integrated within the existing parking field and maintains safe circulation for vehicles and pedestrians. The overall parking has been reduced from a 80.4% increase from code requirements to a 44.4% increase.

2. Nuisance arising from the emission of odor, dust, gas, noise, vibration, smoke, heat, or glare at a level exceeding that of ambient conditions.

Response: This project will provide no unusual or detrimental impacts on public health, safety, or welfare. Noise will be minimal, which is consistent with the use. No smoke, dust, vibration or odor issues are anticipated for this use. Odors associated with fueling operations are mitigated through the use of Stage I Vapor Recovery techniques.

3. Contribution to the deterioration of the neighborhood or to the downgrading of property values which, is in conflict with the goals, objectives or policies for rehabilitation, redevelopment or conservation as set forth in the city's adopted plans or General Plan.

Response: Approval of the proposed project will advance the goals and objectives of, and is consistent with, the policies of the General Plan and any other applicable City plan and/or policies.

4. Compatibility with existing surrounding structures and uses.

Response: This project is a typical fuel center with a small kiosk and associated canopy, tanks, and dispensers and fast food restaurant. The use and operation is consistent with, and similar to, existing similarly developed sites in the surrounding area. This project is proposed within an existing commercial site.

5. Adequate control of disruptive behavior both inside and outside the premises, which may create a nuisance to the surrounding area or general public.

Response: This project is located in a well-developed area of the City. All public services, facilities, and infrastructure are available to serve this project.



November 10, 2016

City of Tempe – Community Development Department 31 E. 5th Street, Garden Level Tempe, AZ 85281

RE: Letter of Explanation

Fry's Fuel Center 43 & Burger King

5110 S. Wendler Drive **RE: Case No. SPR16058**

Use Permit: Allow 10% building setback reduction.

To whom it may concern,

On behalf of Fry's Food and Drug and Burger King, we are requesting a Use Permit to allow for a building setback reduction by 10% from the required City of Tempe zoning ordinance for a proposed restaurant/retail development within lot 2 of the proposed development.

The proposed Burger King in Lot 2, as shown on the attached overall site plan consists of a 3475 SF building with a drive through.

The site is currently zoned PCC-1 and the proposed uses are allowed with an approved Use Permit. The request is to reduce the required 30 feet side setback on the proposed Lot 2 to a minimum 27 feet setback. The reduced setback will not adversely affect the adjoining property or the surrounding area.

Approval Criteria (RE: Section 6-308E) A use permit shall be granted only upon a finding by the decision-making body, that the use covered by the permit, the manner of its conduct, and any building which is involved, will not be detrimental to persons residing or working in the vicinity, to adjacent property, to the neighborhood, or to the public welfare in general, and that the use will be in full conformity to any conditions, requirements, or standards prescribed therefore by this Code. In arriving at the above determination, the following factors shall be considered, but not be limited to:

1. Any significant increase in vehicular or pedestrian traffic.

Response: No unusual traffic volumes or characteristics are anticipated and the adjacent arterials are sufficient to handle all traffic demands commonly associated with fast food restaurants. The reduced setback will not affect traffic or circulation on adjoining Fry's electronics parking field

2. Nuisance arising from the emission of odor, dust, gas, noise, vibration, smoke, heat, or glare at a level exceeding that of ambient conditions.

Response: This project will cause no unusual or detrimental impacts on public health, safety, or welfare. Noise will be minimal, which is consistent with the use. No smoke, dust, vibration or odor



issues are anticipated for this use. A reduced building setback will not have a negative impact on these considerations.

3. Contribution to the deterioration of the neighborhood or to the downgrading of property values which, is in conflict with the goals, objectives or policies for rehabilitation, redevelopment or conservation as set forth in the city's adopted plans or General Plan.

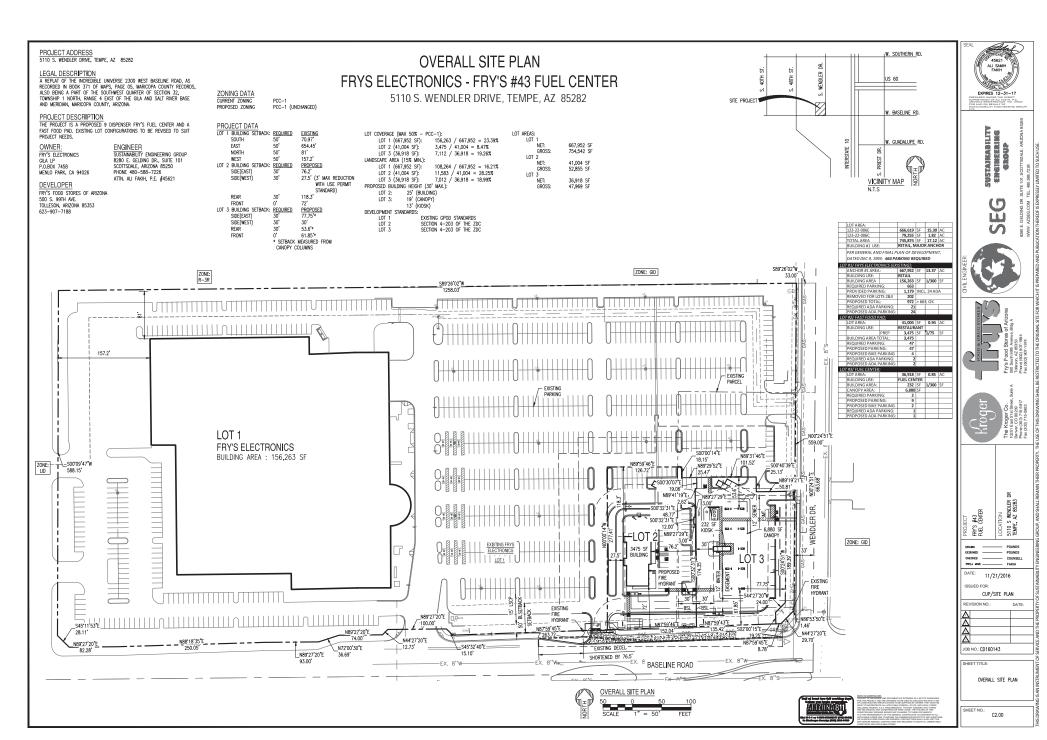
Response: Approval of the proposed project will advance the goals and objectives of, and is consistent with, the policies of the General Plan and any other applicable City plan and/or policies.

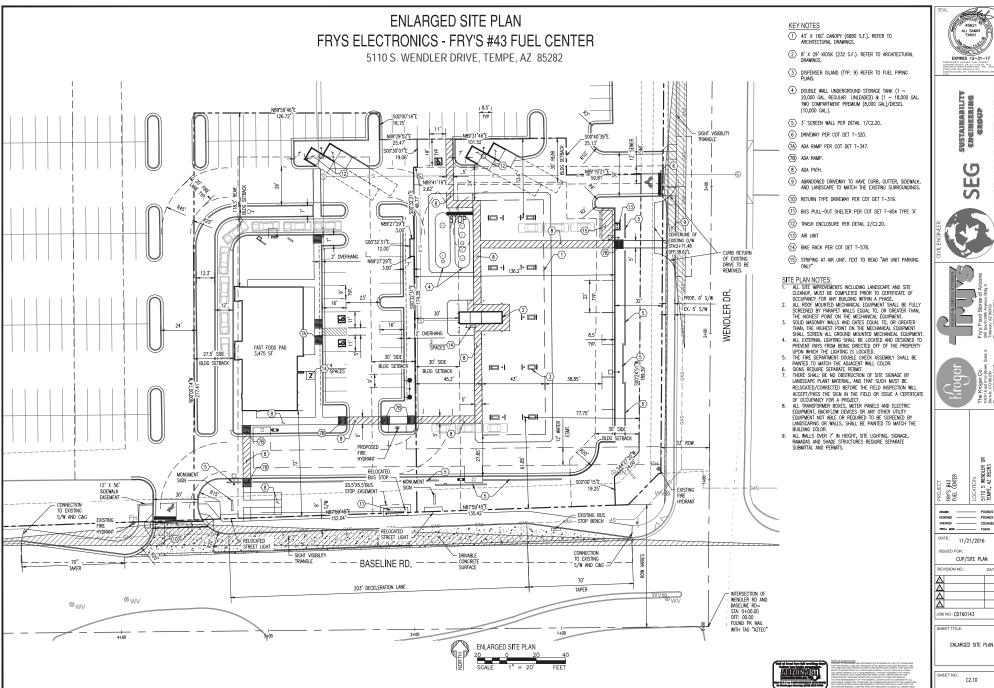
4. Compatibility with existing surrounding structures and uses.

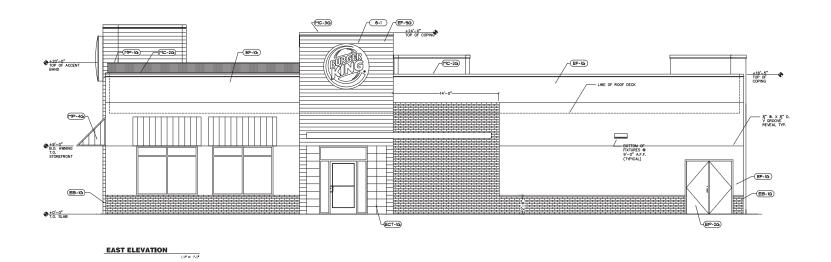
Response: This project is a typical fast food restaurant. The use and operation is consistent with, and like, existing similarly developed sites in the surrounding area. This project is proposed within an existing commercial site and provides approximately 200' separation between the proposed Burger King and the existing Fry's Electronics building.

5. Adequate control of disruptive behavior both inside and outside the premises, which may create a nuisance to the surrounding area or general public.

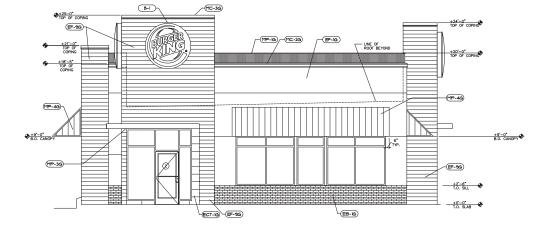
Response: This project is located in a well-developed area of the City. All public services, facilities, and infrastructure are available to serve this project. The requested building setback modification does not impact this concern.





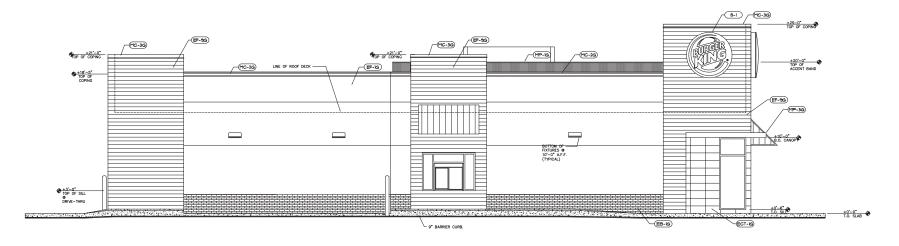


COLORS & MATERIAL EXHIBIT				
SYMBOL	ITEM	MANUFACTURER	COLOR	
EB-IG	BRICK WAINSCOT	EVOLUTION BRICK	SIERRA TUMBLED	
ECT-IG	EXTERIOR CERAMIC TILE	GRANITI	SENSIBLE STONE RED NATURAL STACKED BOND PATTERN 12 X 24	
EF-Ks)	MAIN WALL COLOR	STO	MATCH PPG TAUPE TONE	
EF-9G	FIBER CEMENT SIDING	NICHIHA	VINTAGE WOOD CEDAR	
EP-2G	EXTERIOR GENERAL	PPG	TAUPE TONE	
MC-2G	METAL COPING BELOW PARAPET BAND	W.P. HICKMAN SYSTYEMS, INC.	TAUPE TONE	
MC-3G	METAL COPING AT TOP OF TOWER	W.P. HICKMAN SYSTYEMS, INC.	CEDAR	
MP-IG	PARAPET BAND	LEKTRON	RED COORUGATED METAL	
MP-3G	METAL CANOPY	CUSTOM	CLEAR ANNODIZED	
MP-4G	STANDING SEAM METAL AWNING	FIRESTONE METAL PRODUCTS	SILVER METALLIC	
(6-1)	SIGN	72°BK SIGN		

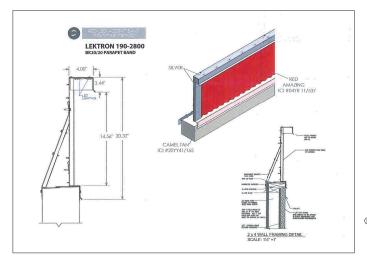


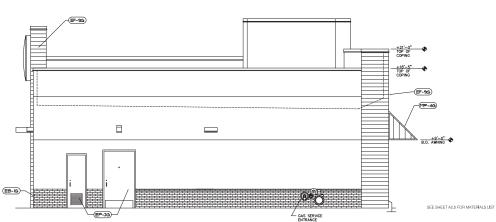
SOUTH ELEVATION





WEST ELEVATION





PARAPET BAND DETAIL

NOTES

1) LED LIGHT COLOR IS RED AND PRODUCES 19 LUMENS PER FOOT

NORTH ELEVATION

ARCHITECTS ASSOCIATES

ARCHITECTS

ASSINGH NORDOW

AND ANTON ANTON

15942 GROOPY L HICHENS (-0-16) Stands

CLIENT: KRAF Inc. 5070 N. 40th Street, Sulle 100 Phoentx, Artsona 85018

BURGER KING NWC Wendler Dr. & Baseline Rd. Tempe, Arizona



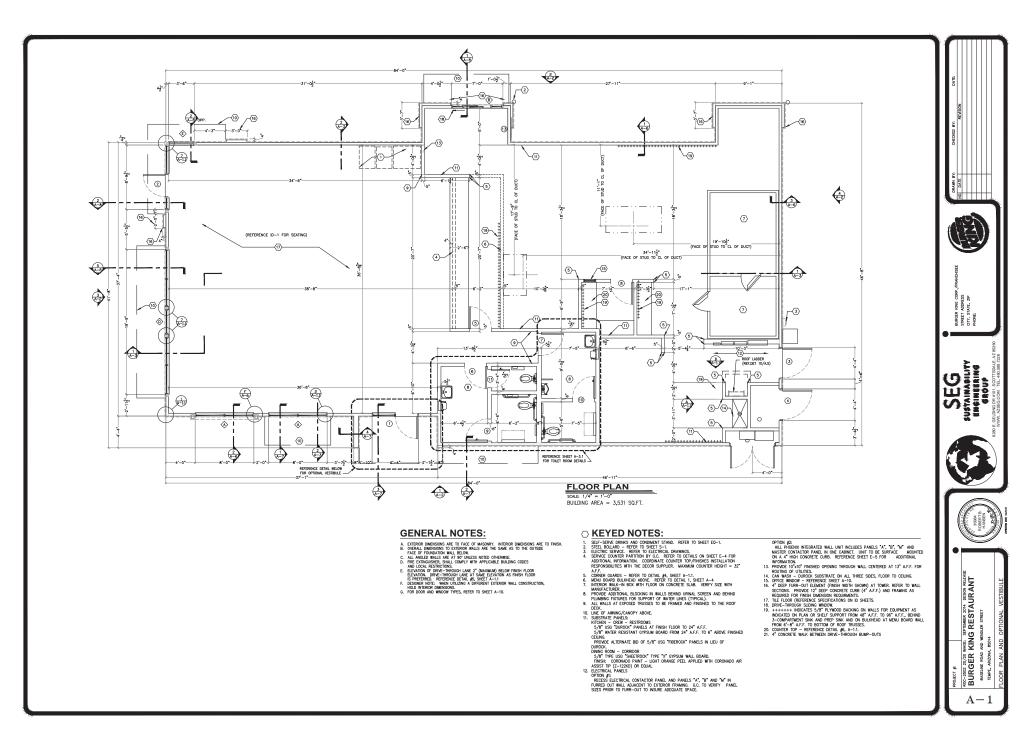
PROJECT MO 21518

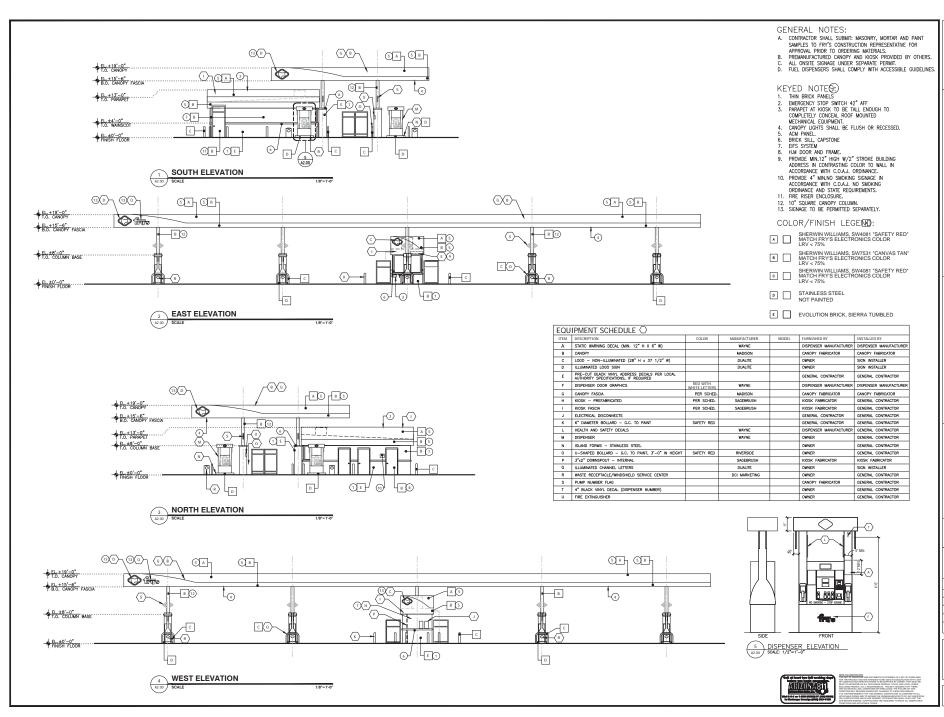
DRAWN BY: GLM

DATE: 06-08-2016

BUILDING ELEVATIONS

A2.1

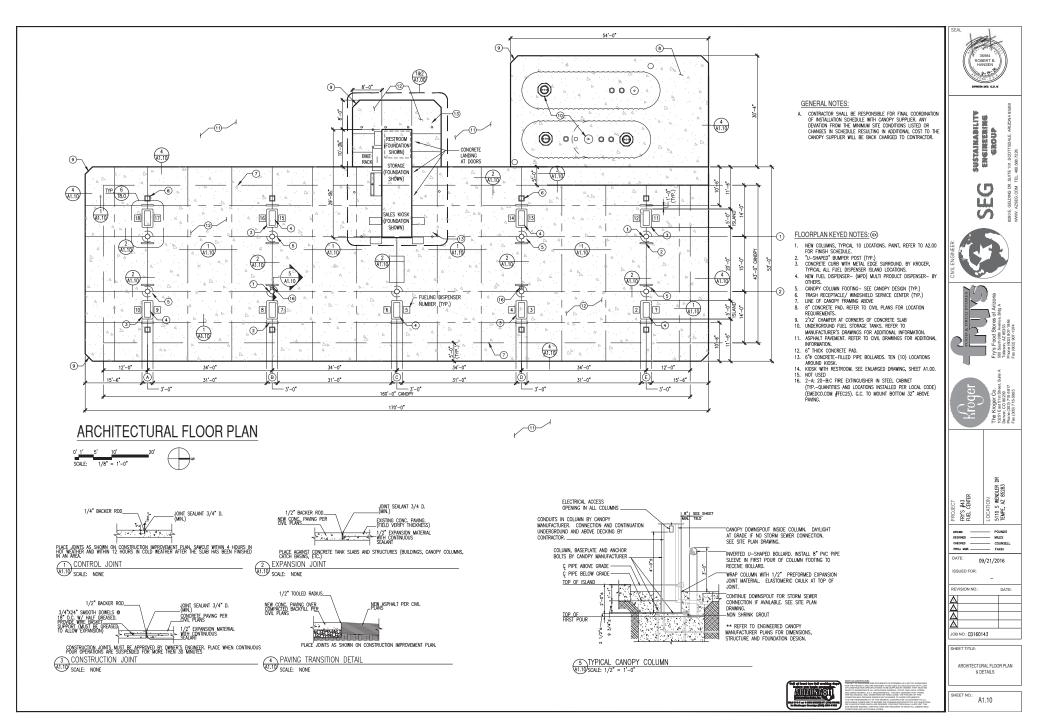


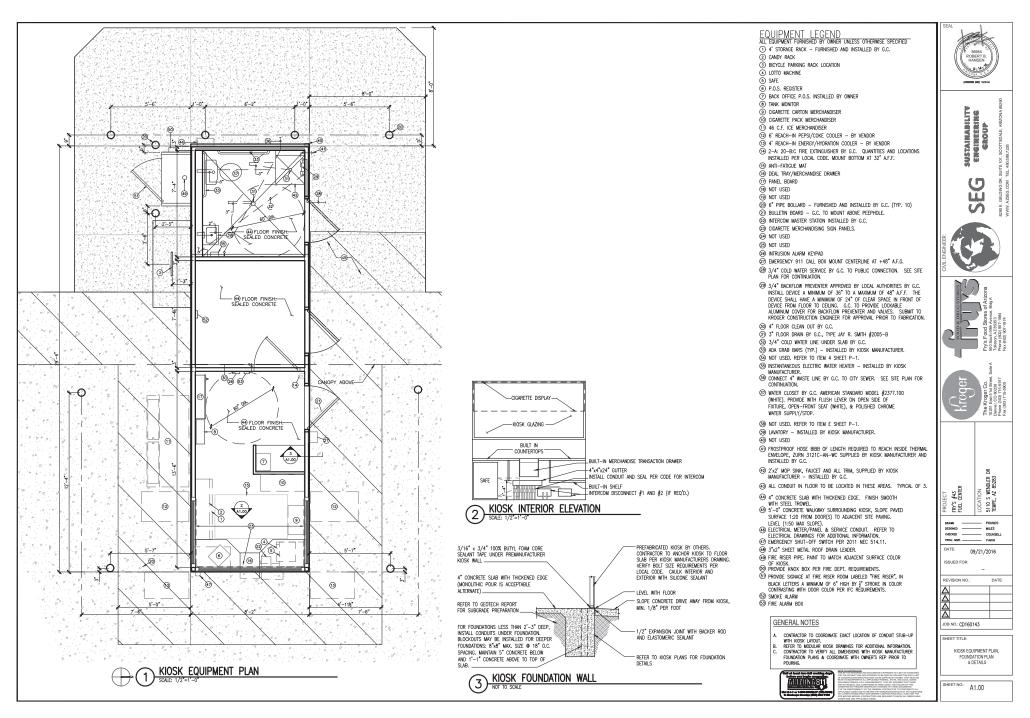




ARCHITECTURAL ELEVATIONS

A2.00







TRAFFIC IMPACT ANALYSIS

FRY'S ELECTRONICS CENTER ADDITION

WENDLER DRIVE/BASELINE ROAD

REVISED 30 NOVEMBER 2016

REVISED 8 NOVEMBER 2016



PREPARED FOR

SUSTAINABILITY ENGINEERING GROUP 8280 EAST GELDING DRIVE, SUITE 101 SCOTTSDALE, ARIZONA 85260

> SOUTHWEST TRAFFIC ENGINEERING, LLC 3838 NORTH CENTRAL AVENUE, SUITE 1810 PHOENIX, AZ 85012 T 602.266.SWTE (7983) F 602.266.1115



TRAFFIC IMPACT ANALYSIS FRY'S ELECTRONIC'S CENTER ADDITION WENDLER DRIVE/BASELINE ROAD

Executive Summary

The purpose of this traffic study is to evaluate the current and future transportation system within the project study area surrounding the site without and with the proposed addition to the existing Fry's Electronics Center on the northwest corner of Wendler Drive/Baseline Road. The expansion includes the construction of a new fast food restaurant with drive through window and eighteen (18) fueling station fuel center.

Existing and Future Traffic Data Without Project

In order to form a basis for analysis of the project impacts, weekday AM and PM peak hour turning movement traffic counts were conducted at eight (8) existing intersections within the study area.

The intersections of Baseline Road/Interstate 10 (I-10) Eastbound Ramps and Baseline Road/I-10 Westbound Ramps operate at an inadequate LOS during the existing AM and PM peak hours. These delays are expected to continue in 2017 and 2022 without the project.

The intersections of Arizona Grand Parkway/Baseline Road and Arizona Mills South/Baseline Road operate at an overall inadequate LOS during the existing AM and/or PM peak hours and are expected to continue to do so in 2017 and 2022 without the project.

The remaining study intersections currently operate at an adequate LOS during the AM and PM peak hours and are expected to continue to operate adequately in 2017 and 2022 without the project.

Future Traffic Data With Project

Approximately 50% of the trips associated with the proposed Fry's Electronics Center addition can be considered pass-by trips where vehicles make intermediate stops on the way from an origin to a primary trip destination without a route diversion.

The intersections of Baseline Road/I-10 Eastbound Ramps and Baseline Road/I-10 Westbound Ramps are expected to continue to operate at an inadequate LOS during the AM and/or PM peak hours in 2017 and 2022 with and without the project.

The intersections of Arizona Grand Parkway/Baseline Road and Arizona Mills South/Baseline Road continue to operate at an overall inadequate LOS during the AM and PM peak hours in 2017 and 2022 with and without the project.

At the proposed West Access/Baseline Road intersection, the southbound right turn movement operates at an inadequate LOS during the AM and PM peak hours in 2017 and 2022 with the project.



The remaining study intersections operate at adequate LOS during the AM and PM peak hours in 2017 and 2022 with the project.

Turn Lane Calculations

Spillover can occur at turn lanes that do not provide adequate storage capacity and can negatively impact progression along the roadway. While the additional traffic volumes associated with the site are relatively low compared to the existing and future volumes at the turn lanes without the site, a majority of the turn lanes at the study intersections do not provide adequate storage for the 2022 traffic volumes without and with the project. The extension of these turn lanes is limited due to adjacent turn lanes.

A westbound right turn lane is warranted at the proposed West Access based on the 2017 weekday peak hour traffic volumes with the project.

Drive-Through Queue Analysis

The proposed fast food restaurant provides 170 feet of queue length between the drive through window and the drive through entrance. This accommodates the expected maximum queue length of forty (40) feet.

Mitigation

Baseline Road is a major thoroughfare between the cities of Tempe and Phoenix, provides access to Interstate 10 near the site, and provides a parallel route to I-10. As a result, large traffic volumes are experienced on Baseline Road during not only the AM and PM peak periods, but also throughout the day, causing delays at the existing study intersections.

Additional through lanes along Baseline Road could potentially reduce the delays; however, this would require major construction costs due to the right of way limitations along the corridor. Baseline Road re-alignment options are also limited and would require major right of way acquisitions from established businesses and neighborhoods. The regional widening of I-10 and/or the addition of an I-10 east/west reliever route has the potential to shift traffic volumes from Baseline Road. Such an approach would require multiple agencies and valley wide coordination and funding.

In the vicinity of the site, there are two future projects that have the potential to provide relief to Baseline Road. The Loop 202 South Mountain Freeway project to build a multi lane freeway from the Pecos Road/I-10 interchange to 59th Avenue/I-10 is currently under construction. The freeway will connect the east and west valley while providing relief to existing freeway corridors and local streets. In addition, a future widening project on I-10 between United State Route 60 (US 60) and the Broadway Road Bridge is currently in the planning process.



Traffic signal timing improvements at the signalized study intersections were evaluated as a potential mitigation measure. However, the traffic signals on Baseline Road near the project site currently operate on a coordinated network. Although LOS is improved at the Arizona Grand Parkway/Baseline Road and Arizona Mills South/Baseline Road intersections with traffic signal timing improvements, changing the signal timing at these two intersections could negatively impact the coordination along Baseline Road.

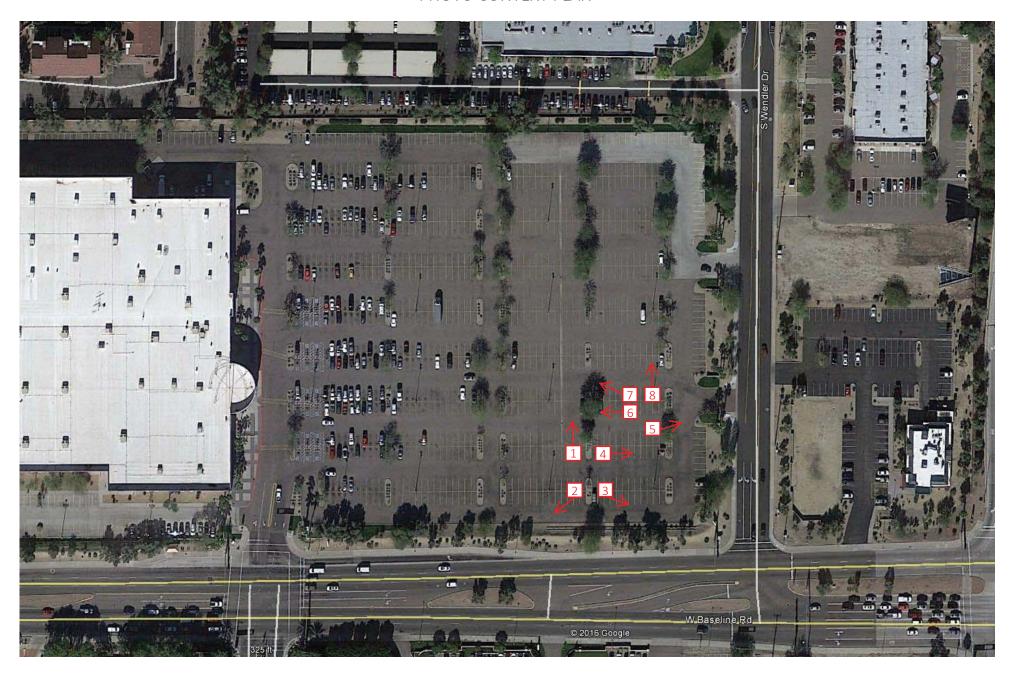
The inadequate LOS experienced for the southbound right turn movement at the proposed West Access/Baseline Road intersection is caused by a limited number of gaps on Baseline Road as a result of the high through traffic volumes. These delays do not impact progression on the major roadway and only affect a small number of vehicles.

Recommendations

It is recommended that a westbound right turn lane at the West Access/Baseline Road driveway be constructed with the project. The westbound right turn lane at the Arizona Grand Parkway/Baseline Road intersection should be shortened to begin immediately west of the proposed West Access/Baseline Road intersection. This will accommodate the westbound right turn lane at West Access/Baseline Road and remove a possible continuous right turn lane scenario along westbound Baseline Road.

The westbound right turn lane at the West Access will also serve as a bus pullout per direction from the City of Tempe. To accommodate a future shelter for the buss pullout, a concrete pad should be installed with the project per City of Tempe standards. In addition, roadway signing for the right turn lane should include an R3-5, right turn only sign, with a specialty sign stating "EXCEPT BUSES" mounted under the right turn only sign.

PHOTO CONTEXT PLAN



EXISTING CONDITIONS







Facing Southwest



Facing Southeast



Facing East



Facing Northeast



Facing West



Facing Northwest



Facing North

From: Mary Bradley

Sent: Tuesday, November 22, 2016 4:29 PM

To: Jimenez, Lee

Subject: Proposed Wendler fuel station

We have lived near the proposed fuel station for 30 plus years. The traffic now on Baseline in that immediate area is extremely heavy with so many traffic lights. We already have issues of cars cutting/speeding through our neighborhood trying to avoid the backups. We adamantly oppose any further development in said area. There is also three fuel stations at 48th and Baseline. There certainly is not a need for another.

Sincerely,

Larry and Mary Bradley 4807 S Potter Dr Tempe, Az 85282

From: Barb Brooks

Sent: Tuesday, October 25, 2016 6:25 PM

To: Jimenez, Lee

Subject: Regarding proposal for Frys fuel pumps, etc Wendler and Baseline

Hello Lee. My name is Barb Brooks and I live on Desiree Lane, in Tempe Gardens behind the Frys Electronics. We received an email from one of our neighborhood leaders regarding the Proposed business for Wendler/Baseline and we are pretty concerned. I am not sure how many neighbors we can get to attend the meeting but I am confident we could get signatures, memos from many, if not all neighbors in this area. We are trying hard to get the word out as it appeared some got notice and many did not. This issue is huge to our neighborhood.. We struggle immensely getting out of here onto Baseline as it is, and more commercial coming in will be way too much overload.

We have addressed some of our traffic struggles with Shauna Warner and she has referred to traffic dept., and we look forward to following up with them.

I ask you Lee, what is the best route for our neighborhood in fighting this proposed construction? Is there a petition we can circulate or collection of emails? Any direction would be appreciated. Thank you.

Barb Brooks 2007 W. Desiree Lane

Sent from my iPad

From:

Sent: Tuesday, November 15, 2016 7:18 PM

To: Jimenez, Lee

Subject: re: Fry's Fuel Center at Baseline and Wendler

I am writing to ask you to please not allow this proposal of the Fry's Fuel Center to go through. I have lived in this neighborhood for almost 40 years now, and have seen the increased traffic and the resultant huge increase in the traffic accidents in this area. There are already too many cars traveling through here, and all the existing traffic lights, corridors, etc. have only added to the problems. The accidents lately have been horrible, affecting those directly involved, but also have tied up traffic in this area for hours. I read that the traffic will lessen with the building of the new freeway south or here, but I'm sorry, I've heard all of that before, and I don't see that easing the congestion, and problems in this area. And especially if another business is added, one that is designed to bring in even more traffic. There are already more than enough gas stations in this area. We don't need more. And we definitely do not need any more traffic, or traffic areas that cause problems.

Please, do not allow this to occur.

Sincerely, Nichole Brown 2601 W. Fremont Dr. Tempe, AZ

From: M BROWNELL FOR

Sent: Tuesday, October 25, 2016 7:32 AM

To: Jimenez, Lee

Subject: Re: Frys fuel center 43

I received this notice in the mail last Saturday. I will not be able to attend the meeting but would like to put in my notice that **I do not approve of this**.

I feel that this would add to the existing traffic problem that would already have in that area. We have 4 gas stations close enough to the freeway on both east & west sides on I10 that are kept busy.

We are a neighborhood that has only 3 exits in our out so if there is a problem we will absorb even more traffic.

Wendler is a dead end street which will stop traffic there but they will be able to cut thru Frys electronics into our neighborhood.

I hope that you will be able to pass my choice to the Development review commission. Thank you,

Marion Brownell

From: Derek Castaneda

Sent: Thursday, December 08, 2016 10:48 AM

To: Jimenez, Lee

Subject: Proposed Fry's fuel & restaurant on Wendler

Mr. Lee Jimenez,

I live in the Knoell Gardens Tempe and was asked to share comments with you the proposed development. I do not oppose the proposed development. Others have expressed concerns of increased traffic on Baseline Road but I feel this development would do little to impact traffic one way or the other. Some have also raised concerns over difficulty exiting the neighborhood at S Calle Los Cerros. Perhaps connecting S Wendler Dr to W Vineyard Road would provide an additional exit point opportunity for the neighborhood? Thank you for taking my comments.

Derek Castaneda

From: Maria Garcia

Sent: Monday, December 05, 2016 3:27 PM

To: Jimenez, Lee

Subject: Fwd: Dev plan Tempe, Az

Sent from my iPhone

Begin forwarded message:

From: Maria Garcia

Date: December 5, 2016 at 2:09:40 PM MST

To: lee.jimenez@tempe.gov Subject: Dev plan Tempe, Az

Mr Jimenez

I am writing regarding the potential plan to build 3475 sq feet restaurant, parking lot and gas station at the corner of Wendler and Baseline. I would like to voice my objection to the plan due to the increased traffic. Why the additional gas station? I say wait until 2019 and then revisit again.

I can be reached at or my email

Sent from my iPhone

From: Paulina Harner

Sent: Wednesday, November 09, 2016 3:47 PM

To: Jimenez, Lee

Subject: Fw: Fry's Fuel Center/restaurant

Good afternoon Mr. Jimenez,

First of all, there was some confusion about the date of the hearing about the subject. Could you clarify the date and time please?

I have been a resident on Dunbar Drive (close to 48th St and Baseline) for 32 years, and the problems on Baseline Rd with such heavy traffic have been getting worse. As you know, there are 5 stoplights between 48th and Priest for which I'm grateful; otherwise, residents would not be able to get in and out of their neighborhoods. But by building two businesses in such a tight location in an already congested area will only make it worse for everyone.

Sometimes when there is an accident on Baseline, traffic comes through Dunbar and other streets in the area in order to get to their destination. There have been times when people couldn't even get out of their own driveways because cars would be lined up trying to get through Dunbar.

Also, I've learned to stay away from Baseline during the holidays because of the stop and go traffic involving The Arizona Mills. Unless you live in this area, you can't know how bad it is for all of our residents.

Please consider the heavy traffic there will be on top of the heavy congestion that we already have. A restaurant and gas station need a larger access, so please don't allow this to happen.

Paulina Harner 2527 W. Dunbar Drive Tempe, AZ 85282

From: Pamela Thompson Lefkowitz

Sent: Saturday, October 29, 2016 3:17 PM
To: Jimenez, Lee; M. BROWNELL FOR

Subject: Fw: FRYS FUEL CENTER PROPOSAL ON BASELINE & WENDLER

Mr. Jimenez.

I can't be there, but I am against this. The traffic is already a nightmare on Baseline between 48th St and Priest. It is extremely difficult to to turn from Baseline onto Wendler or from Wendler to Baseline much of the day. A Fry's Fuel Center at Baseline and Wendler would only make the traffic worse. Why don't they locate it in the parking lot at 48th Street and Baseline.

There is also a QT at 48th Street. The traffic nightmare does not need to be made worse, which this will.

I would also like to suggest that the intersections by crosshatched with no stopping between 48th Street and the street just east of Priest (by Home Depot). Drivers constantly push thru on red and block traffic by stopping in the middle of the intersections.

Pamela Thompson Lefkowitz 2244 W. Fremont Dr.

---- Forwarded Message -----

From: M BROWNELL FOR To: Pamela Thompson Lefkowitz

Sent: Friday, October 28, 2016 7:02 AM

Subject: Re: FRYS FUEL CENTER PROPOSAL ON BASELINE & WENDLER

Just send a note to Mr Jimenez to let him know.

Marion

From: Pamela Thompson Lefkowitz

Sent: Thursday, October 27, 2016 9:57 PM

To: M BROWNELL FOR

Subject: Re: FRYS FUEL CENTER PROPOSAL ON BASELINE & WENDLER

I can't be there, but I am against this. The traffic is already a nightmare there. There is a QT at 48th Street. The traffic nightmare does not need to be made worse, which this will.

Pamela Thompson Lefkowitz 2244 W. Fremont Dr.

From: M BROWNELL FOR

To:

Sent: Sunday, October 23, 2016 12:20 PM

Subject: RE: FRYS FUEL CENTER PROPOSAL ON BASELINE & WENDLER

I just wanted to send this out to everyone just in case you did not receive this notice. I wanted to make sure that this gets to everyone unlike the last mailing.

If you know of anyone that is not on the email list please pass this on to them.

Thanks,

Marion

From: R&P Leonard

Sent: Wednesday, November 09, 2016 1:47 PM

To: Jimenez, Lee

Subject: re: Fry's Fuel Center 43 - Case Number PL 160289

Mr. Jimenez:

We live in the neighborhood adjoining Fry's Electronics and are wondering if you would be able to tell us what traffic studies or mitigation have been researched in relation to this proposal?

Thank you,

Rich & Paula Leonard 2509 W. Dunbar Dr.

From:

Sent: Saturday, December 10, 2016 2:23 PM

To: Jimenez, Lee

Subject: Case number PL160289

I wanted to let you know my husband & I oppose the new gas station and restaurant on Wendler.

We have lived in the neighbor since 1974.

There is already way too much traffic in that area.

Please pass on our opinion at the meeting.

Jess & Roberta Massey 2310 W. Vineyard Rd. Tempe, AZ 85282

From: Douglas R. Newton

Sent: Sunday, October 23, 2016 1:06 PM

To: Jimenez, Lee

Subject: Frys fuel center # 43

Lee: We live at 4812 South fair lane which is just north of the fry's food store at 48th street and baseline. We have a concern about this development as it relates to traffic on Baseline road which at times is very congested.

Can Baseline handle another gas station and restaurant between 48th street and I 10?

We are not against the project, but there are already 3 restaurants between Baseline and I 10 and three gas stations at the intersection of 48th street and baseline road. Again our concern is with the additional traffic. Thank you. Doug Newton.

From: Jane Newton

Sent: Wednesday, November 30, 2016 9:08 PM

To: Jimenez, Lee

Subject: Fry's Fuel Center 43 Case number 160289

Mr. Jimenez,

I am writing to oppose the building of the Fry's Fuel Center 42. I doubt that anyone who wants this building lives within a 3 mile radius of the site. If they do, they should know that there are three gas stations to the west of the site and three restaurants. There is also the Mall just East of this site with many restaurants. Two other gas stations are right there also. Trying to access Baseline before 9 on a work day or after 3pm is really troublesome. Saturdays are just as bad. The lights are ran on the late yellows and early reds all the time. It can take up to two lights to access Baseline during this time and with the other three light attempting to access the onramp or going East is unbelievable. Our neighborhood does not need another gas station nor restaurant. We do not need the extra traffic either. Please do not pass this proposal. Thank you, Jane Newton

From: Colin

Sent: Tuesday, November 15, 2016 8:35 AM

To: Jimenez, Lee **Subject:** Fry's Fuel Center 43

Lee,

The last thing our neighborhood needs is another line-up of cars/trucks on Wendler Drive adding to the abortion of traffic snarl with the existing 8 controlled traffic intersections within one mile of Baseline Road, from Priest to 48th Street, three of which are directly related to Fry's Electronics. This proposal is certainly not needed, nor is it wanted as part of our small community.

When the Mills was first proposed, there were heated hearings when the "politicians" wanted ideas (as if they ever want ideas that are not theirs) about the traffic jams and the increased neighborhood traffic. The complaints were proved to be true and the traffic jams, between 6am to 9am, and 3pm to 7pm, continue to get worse with the grid lock, from Priest to 48th. Do you think the City listens?

The added traffic on Wendler will get worse. Between Fry's Electronics, Denny's, Aunt Chillida's and I-10, traffic will come to a standstill and there is no path around the T.I.

Fry's Electronics bought the property from Radio Shack, back around the turn of the Century, full knowing that they would have a large part of their parking lot that would not be used. One thing for sure, the traffic will get worse and Fry's will, sooner or later go out of business and our community will end up with another abandoned gasoline station to deal with. Within a mile, there are 5 gas stations, with two not doing much business, and now Fry's wants to plant another one. The idea is absolutely ludicrous.

When is the City going to start thinking on their own and taking care of what the people want?

Colin Sword 2708 West Ellis Drive Tempe, AZ 85282

"False is the idea of utility that sacrifices a thousand real advantages for one imaginary of trifling inconvenience; that would take fire from men because it burns, and water because one may drown in it; that has no remedy for evil, except destruction. The laws that forbid the carrying of arms are laws of such nature. Such laws make things worse for the assaulted and better for the assailants; they serve rather to encourage than prevent homicides, for an unarmed man may be attacked with greater confidence than an armed man."