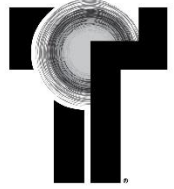


MEMORANDUM



TO: Historic Preservation Commission
FROM: John Southard, Historic Preservation Officer
DATE: October 14th, 2020
SUBJECT: 2020 Historic Preservation Commission Annual Report

Board and commission staff liaisons are required to prepare annual reports “detailing the work of [their] board or commission,” which must then be reviewed and approved by their board or commission. Approved annual reports are subsequently submitted to the City Clerk and provided to the City Council for review. 2020 annual reports must be submitted to the City Clerk by December 4th, 2020.

Staff has prepared a draft 2020 annual report for the Historic Preservation Commission Commissions consideration and approval. As noted in the report, the Tempe Historic Preservation Commission achieved significant forward progress as relates to goals included in the 2019 annual report. Additional work, however, is required to fully accomplish the stated goals. As such, the draft annual report retains the 2020 goals, with minor revisions, as 2021 goals for the commission.

The draft 2020 Historic Preservation Commission Annual Report is provided as Attachment A.

ATTACHMENTS:

- A. Draft 2020 Historic Preservation Commission Annual Report

Attachment A

HISTORIC PRESERVATION COMMISSION

2020 ANNUAL REPORT

Description as Defined in Ordinance:

- (1) Reviewing applications for the designation of landmarks, historic properties and historic districts and making recommendations to the development review commission, such review shall be based on the criteria as specified in § 14A-4 of this chapter;
- (2) Reviewing and making decisions on applications for proposed alterations, new construction, demolition or removal affecting landmarks, historic properties or properties located within an historic district; such review shall be based on the criteria as specified in § 14A-6 of this chapter;
- (3) Making recommendations to the city council concerning the use of federal, state, city or available private funds to promote the preservation of properties and districts within the city, including acquisition, the awarding of such sub-grants as may become available and the requiring of preservation covenants, as well as the acquisition of preservation easements;
- (4) Recommending to the city council and other applicable boards and commissions, changes in the Zoning and Development Code, building code, general plan or other local laws as may enhance the purposes of this chapter;
- (5) Cooperating with representatives designated by the property owners of the district from designated historic districts to formulate design guidelines for alterations and new construction within their districts;
- (6) Initiating and conducting detailed studies and surveys of properties, structures and areas within the city and assess their potential for designation, and in order to formulate an historic preservation plan for the city; and
- (7) Developing and participating in public information activities in order to increase public awareness of the value of historic preservation, and perform other functions that will encourage or further the interests of historic preservation.

TCC § {14A-3(k)}

List of Board and Commission Members, Including Attendance and Service Dates:

<u>Board/Commission Members:</u>	<u>Service Dates:</u>	<u>Attendance Record:</u>
Martin Ball	June 2017 - Present	Attended 3, no absences
Matthew Bilsbarrow	March 2017 – Present	Attended 1, 2 absences
Charles Buss	December 2013 – Present	Attended 3, no absences
Christopher Garraty	March 2017 – Present	Attended 3, no absences
James Garrison	September 2016 – Present	Attended 3, no absences
Elizabeth Gilbert	April 2018 – Present	Attended 3, no absences
Gregory Larson	March 2018 – Present	Attended 3, no absences
Laurene Montero	March 2018 – Present	Attended 2, 1 absence
Joseph Nucci	March 2017 – Present	Attended 3, no absences

Name of Chair and Vice Chair:

- Chair – Charles Buss
- Vice Chair – Martin Ball

Staff Liaison and Contact Information:

Staff Liaison: _____ Department: _____ Phone: _____ Email: _____

John Larsen Southard

Community Development

(480) 350-8870

john_southard@tempe.gov

Meeting Frequency and Location:

The Historic Preservation Commission convened five out of ten months in calendar year 2020 (report approved in October; information regarding November and December meetings not available at time of approval). The commission has typically met in Hatton Hall, on the Governor Benjamin B. Moeur House campus, at 6 p.m. on the second Wednesday of each month. While the time will remain the same, when the Commission resumes in person meetings, the meeting will be held in the City of Tempe City Council Chambers.

Number of Meetings Cancelled and Reason for Cancellation:

The Historic Preservation Commission did not meet in January, March, April, June, or July. All meetings were cancelled due to a lack of action items.

Vacancies and Duration of Vacancies:

There were no vacancies in 2020.

Subcommittee and Subcommittee Activity:

Did the Board/Commission have any subcommittees active during the reporting period? YES NO

N / A

Mission Statement:

The Tempe Historic Preservation Plan (Resolution 97.44; Resolution 2000.34) follows:

I. Introduction

Tempe enjoys a rich multi-cultural heritage evident through its historic buildings, neighborhoods and structures. Less visible, but equally important, are the archaeological resources of Tempe's past. Protection and enhancement of Tempe's heritage is critical to preserving the unique identity of our community. The blending of the past with the present enriches our city and all of its citizens.

In November of 1995, both as an expression of civic pride and the beginning of the future of historic preservation in Tempe, the Tempe City Council unanimously adopted the Tempe Historic Preservation Ordinance. Most importantly, the ordinance created the Tempe Historic Preservation Commission, the Office of the Tempe Historic Preservation Officer, and the Tempe Historic Property Register.

As one of its first acts, the Commission prepared a Preservation Plan. The Plan identified goals and policies for historic preservation in Tempe. These goals and policies are hereby refined and updated.

II. Goals

The Commission recognizes three goals for historic preservation in Tempe:

1. To identify, preserve and protect significant historic properties and archaeological sites.
2. To foster economic vitality through preservation of properties which contribute to the historic character of the community.
3. To integrate historic preservation planning with that conducted by boards, commissions, neighborhood and redevelopment planning efforts as a means to protect and enhance community heritage and [complement] City redevelopment plans.

III. Goal Components

1. Advise. Advise the City Council and other applicable City boards and commissions on all matters within the Commission's purview.
2. Inventory and Designate. Recommend, to the Planning and Zoning Commission, inclusion on the Tempe Historic Property Register. Identify, through inventory and assessment, methods, structures and localities where historic properties are imperiled, in order to ensure that alternatives to destruction are considered, and, use such methods to set preservation priorities and promote the identification and classification of properties that are eligible for historic designation.
3. Review. Review requests to alter, remodel, rebuild or otherwise develop designated properties. Review requests to demolish or remove a designated property.
4. Assist. Assist in making ownership of an historic property as beneficial as possible. Help by designating properties to the Tempe Register and assisting their owners to obtain incentives for preservation by rehabilitation, restoration or maintenance. Develop financial and other incentives with the City that will encourage the preservation of historic properties.
5. Educate. Increase public awareness among residents and businesses of the value of historic preservation. Promote education in Tempe history and historic properties in local schools.
6. Compile. Compile information about historic properties and the historic character of Tempe for the purpose of identifying structures, properties, districts and archaeological sites worthy of preservation. Share this information with boards, commissions, neighborhood and redevelopment planning efforts, as well as the general public, so that it may be considered in current and future development.

IV. Policies

1. Prehistoric archaeological resources are of special concern to Native American groups. The City, represented by the Historic Preservation Officer and Commission, will consult with representatives of Native American tribes to identify concerns regarding the treatment of archaeological resources.
2. Preservation "in place" is the preferred outcome for the long-term management of historic properties. When this is not possible, relocation or documentation is the recommended alternative to preserve the historic characteristics of the property.
3. When the goals of the Historic Preservation Commission are in conflict with those of other boards, commissions, neighborhood or redevelopment planning efforts, a solution based on consensus and compromise (defined in a Memorandum of Understanding) is the preferred outcome.

V. Conclusion

As set forth above, this is a plan of action to implement the Tempe Historic Preservation Ordinance, and a mission statement for the Tempe Historic Preservation Commission. Strategic goals will be developed by the Commission as part of an action plan.

Accomplishments (Past 12 Months):

Accomplishments of the Historic Preservation Office and the Historic Preservation Commission for 2020 include:

Charles T. Hayden House (La Casa Vieja): The rehabilitation of the Tempe Historic Property Register and National Register of Historic Places-listed Charles T. Hayden House, an historic adobe abode, is complete; the Certificate of Occupancy was issued on September 4th. The Downtown Tempe Authority leased the premises and is in the process of relocating their operations to the property. In addition to ensuring the preservation and ongoing use of the oldest Euro-

American building in the Salt River Valley, archaeological work at the site significantly enhanced understanding of the prehistory and history of the project site. Data testing completed at the adjacent 100 Mill office building site prior to the mobilization of construction crews and equipment identified several features requiring pre-construction mitigation; the developer would have experienced significant delays and additional costs had the City not required preemptive archaeological work in the project development agreement and Planned Area development conditions of approval.

Graffiti Mitigation at Oidbaḍ Do'ag / Tempe Butte and Papago Park: Preservation staff worked with Parks staff and Logan Simpson to assess and mitigate numerous pieces of graffiti from Oidbaḍ Do'ag / Tempe Butte and areas of Papago Park. Logan Simpson carefully mitigated the graffiti using best practices developed by City of Phoenix Archaeologist and Tempe Historic Preservation Commission member Laurene Montero. The work was carried out under an Arizona State Museum permit; consultation with both the Salt River Pima-Maricopa Indian Community Historic Preservation Office and the Gila River Indian Community Historic Preservation Office yielded a consensus as relates to sensitive mitigation measures.

Governor's Heritage Preservation Honor Award: The Tempe Historic Preservation Office received a Governor's Heritage Preservation Honor Award for its role in a set of interdepartmental, interagency projects identified as the Tempe Butte Beautification Project. The individual projects associated with this award are 1) undergrounding powerlines running along the southwestern slope of the butte to the summit; mitigating impacts associated with the rehabilitation of the two water tanks located on the south side of the butte; and removal of the broadcast house, communications tower, and associated infrastructure atop the butte.

Eighth Street Multi-Use Pathway Archaeological Mitigation: Preservation staff continues to work with Transit staff and Logan Simpson to help manage the Phase II archaeological work underway in this project area. Phase II work has revealed several significant prehistoric features and artifacts, among which is a substantial piece of public architecture understood to be of great importance to both the Four Southern Tribes and the archaeological community. While archaeological excavations are likely to end in the near future, Preservation staff will engage in ongoing Section 106 consultation related to this project for at least one additional year.

Historic Preservation Plan / Historic Property Survey and Inventory: Preservation staff secured funding and selected Archaeological Consulting Services to prepare an historic property inventory and an historic preservation plan. The scope of work includes a pre-1961 inventory of commercial, industrial, and multi-family buildings in the Urban Core; a citywide inventory of properties constructed between 1961 – 1975, inclusive; and an updated historic preservation plan

Cultural Resources Inventory and Blanket Archaeological Monitoring, Discovery, and Treatment Plan: Preservation staff secured funding and selected Logan Simpson to prepare a citywide cultural resources inventory and draft a blanket archaeological monitoring, discovery, and treatment plan..

Goals Related to City Council Strategic Priorities, if Applicable (Next 12 Months):

Goal: Complete an historic property survey and inventory, an update to the Tempe Historic Preservation Plan and, if necessary, revise the City's historic preservation ordinance to address gaps and opportunities identified in the revised historic preservation plan

The City engaged Archaeological Consulting Services, Ltd. (ACS) for the "Preparation of a Historic Property Survey and Inventory and a Historic Preservation Plan". Despite COVID-19-related delays caused by restricted access to relevant archives and limited opportunities for Tribal consultation meetings and public meetings, among other challenges, it is anticipated that the deliverables will be complete or substantially complete by the end of 2021. The Scope of Services includes three tasks

Task 1: Urban Core Pre-1961 Inventory

An inventory of pre-1961 commercial, industrial, and multi-family housing properties be inventoried within the Urban Core that pre-date 1961 (the beginning date of inventory for the original RFQ). All properties pre-dating 1961 located within the Urban Core, with the exception of single-family residential and Arizona State University (ASU) properties, will be inventoried and assessed for National Register of Historic Places (National Register) eligibility. This inventory will include previously evaluated properties to ensure that their eligibility has not changed since the original documentation. All properties will be coded by property type and eligibility using GIS.

Task 2: Inventory and Research for 1961 – 1975 Properties

ACS will conduct a survey and inventory of individual properties (buildings, structures, and objects) and potential residential districts constructed between 1961 and 1975. The survey and inventory will locate representative styles within residential neighborhoods. This method allows us to capture the architectural styles, identify significance of those neighborhoods, and assess general integrity. Detailed information regarding character-defining features, circulation patterns, and number of contributors/noncontributors will not be collected for this study. Documentation of properties recommended eligible will be consistent with that prepared for the Historic Eligible classification used by the City; Historic Property Inventory Forms and Update Forms will not be required, although details regarding significance, integrity, and National Register eligibility will be provided. Properties recommended not eligible will be presented in a table with justification for the recommendation. All properties will be coded by property type and eligibility using GIS.

Task 3: Historic Preservation Plan.

Based on previous experience and using other plans prepared for Salt River Valley cities as a guide, ACS anticipates the City's historic preservation plan will include the following sections:

1. Regulatory Contexts
2. Summary of Prehistoric and Historic Contexts and Tempe Resources
3. Tribal Perspective
4. Preservation Program
5. Planning Considerations

Regulatory contexts will include discussion of federal, state, and municipal laws that apply to projects conducted within City limits, as well as the responsibilities of the City as a Certified Local Government (CLG). A summary of prehistoric and historic contexts will be presented. These will be brief but include examples of relevant historic property types in Tempe, as well as important aspects of integrity and significance for each property type. An annotated bibliography will be prepared to provide readers with references for large historic property studies and summaries. A tribal perspectives component will be prepared and included in the plan (please see detailed scope below). A discussion will follow regarding the current historic preservation program in Tempe. This section will include reference to the HPO and City process documents, as well as National Register designations, the local property register, Historic Eligible properties, applications and internal City processes, and the role of the HPC. Finally, planning considerations will be presented. This section will include historic preservation considerations with reference to historic preservation elements from the 2040 Plan, Urban Core Master Plan components, and recent Character Area development. This section of the plan will also provide goals and priorities, as identified by staff, consulting agencies, stakeholders, and the public regarding historic preservation in Tempe and how those will fit into the City's short-term and long-range planning. Finally, the plan will include recommendations to help formalize these priorities into the City's planning process. These recommendations will be prepared in consultation with the City Historic Preservation Officer and Project Manager.

The preparation of the plan will also include extensive Tribal and Public outreach.

Updating the City's historic preservation plan and revising the historic preservation ordinance aligns with Council priorities two (... emphasizing the importance of open government, customer service and communication with community members...), three (... investment in neighborhoods, parks, the arts, human services, and city amenities...), and four (... sustainable growth and development strategies...).

Goal: Complete a citywide Cultural Resources Inventory and Blanket Archaeological Monitoring, Discovery, and Treatment Plan

The City engaged Logan Simpson to prepare a citywide Cultural Resources Inventory and Blanket Archaeological Monitoring, Discovery, and Treatment Plan. Despite COVID-19-related delays caused by restricted access to relevant archives and limited opportunities for Tribal consultation meetings and public meetings, among other challenges, it is anticipated that the deliverables will be complete or substantially complete by the end of 2021. The Scope of Services includes a Planning Phase and a Working Phase. Tasks associated with each phase follow:

Planning Phase Services:

- Provide detailed independent knowledge of known archaeological sites within Tempe and the Salt River Valley;
- Provide detailed independent knowledge of monitoring and discovery plans and Arizona State Museum / Arizona State Historic Preservation Office / Section 106 / Section 4(f) submittal, review, and approval procedures;
- Identify key general stakeholder groups; and
- Provide project planning, scheduling, and execution, including at least four meetings with representatives of the Four Southern Tribes and other communities claiming ancestral affiliation with the Tempe, two general stakeholder meetings, and two Historic Preservation Commission meetings.

Working Phase Services:

- A Cultural Resources Inventory inclusive of known archaeological sites, prehistoric canals and Traditional Cultural Properties;
- GIS maps (for internal use only) related to the items above;
- At least four meetings with representatives of the Four Southern Tribes and other communities claiming ancestral affiliation with the Tempe area
- At least two meetings with key general stakeholder groups identified in the Planning Phase;
- Two meetings with the Historic Preservation Commission; and
- Delivery of a Cultural Resources Inventory and Blanket Monitoring, Discovery, and Treatment Plan, crafted with input from City staff, the Four Southern Tribes, general stakeholders, and the Historic Preservation Commission.

Fulfillment of City responsibilities and compliance with all applicable cultural / historic resource laws, regulations, and agreements aligns with Council priorities number one (... commitment to... justice), two (... emphasizing the importance of open government...), three (... emphasis on equity), and four (... sustainable growth and development strategies...).