



# **CITY OF TEMPE, ARIZONA**

**Annual Expenditure Limitation Report  
Year Ended June 30, 2021**

# CITY OF TEMPE, ARIZONA

## Annual Expenditure Limitation Report Year Ended June 30, 2021

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## INDEPENDENT ACCOUNTANT'S REPORT

The Auditor General of the State of Arizona

The Honorable Mayor and City Council  
of the City of Tempe, Arizona

We have examined the accompanying Annual Expenditure Limitation Report of the City of Tempe, Arizona for the year ended June 30, 2021, and the related notes to the report. The City's management is responsible for presenting this report in accordance with the Uniform Expenditure Reporting System as described in Note 1. Our responsibility is to express an opinion on this report based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether this report is presented in accordance with the Uniform Expenditure Reporting System, in all material respects. An examination involves performing procedures to obtain evidence about the amounts and disclosures in the report. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of the report, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the Annual Expenditure Limitation Report referred to above is presented, in all material respects, in accordance with the Uniform Expenditure Reporting System as described in Note 1.

*Heinfeld Meech & Co. PC*

Heinfeld, Meech & Co., P.C.  
Scottsdale, Arizona  
March 1, 2022

**CITY OF TEMPE, ARIZONA  
ANNUAL EXPENDITURE LIMITATION REPORT - PART I  
YEAR ENDED JUNE 30, 2021**

1.	Economic Estimates Commission expenditure limitation	\$554,688,478	
2.	Voter-approved alternative expenditure limitation (Approved - N/A)	-	
3.	Enter applicable amount from line 1 or 2		\$554,688,478
4.	Amount subject to the expenditure limitation (total amount from Part II, Line C)	356,435,272	
5.	Board-authorized expenditures necessitated by a disaster declared by the Governor and not approved by the voters (Article IX, section 20 [2] [a], Arizona Constitution)	-	
6.	Board-authorized expenditures necessitated by a disaster not declared by the Governor (Article IX, section 20 [2] [b], Arizona Constitution)	-	
7.	Prior-year voter-approved expenditures to exceed the expenditure limitation for the reporting fiscal year (Article IX, section 20 [2] [c], Arizona Constitution)	-	
8.	Subtotal	356,435,272	
9.	Board-authorized excess expenditures for the previous fiscal year necessitated by a disaster not declared by the Governor and not approved by the voters (Article IX, section 20 [2] [b], Arizona Constitution)	-	
10.	Total adjusted amount subject to the expenditure limitation		<u>356,435,272</u>
11.	Amount under (in excess of) the expenditure limitation (if excess expenditures are reported, provide an explanation)		<u><u>\$198,253,206</u></u>

I hereby certify, to the best of my knowledge and belief, that the information contained in this report is accurate and in accordance with the requirements of the uniform expenditure reporting system.

Signature of Chief Fiscal Officer: *Thomas F Duensing*  
Thomas F Duensing (Mar 3, 2022 08:36 MST)  
Name and Title: Thomas F. Duensing, CPA, Interim Deputy City Manager-Chief Fiscal Officer  
Telephone No.: (480) 350-8504 Date: March 1, 2022

See accompanying notes to report.

**CITY OF TEMPE, ARIZONA  
ANNUAL EXPENDITURE LIMITATION REPORT - PART II  
YEAR ENDED JUNE 30, 2021**

Description	Governmental Funds	Enterprise Funds	Internal Service Funds	Fiduciary Fund	Total
A. Amounts reported on the Reconciliation, Line D	\$ 390,076,760	\$ 153,445,930	\$ 37,284,459	\$ 8,869,787	\$ 589,676,936
B. Less exclusions claimed:					
1. Debt proceeds (Note 2)	28,302,951	46,515,573	-	-	74,818,524
2. (a) Debt service requirements on bonded indebtedness (Note 3)	37,746,151	26,202,462	-	-	63,948,613
(b) Debt service requirements on other long-term obligations (Note 4)	499,083	173,758	-	-	672,841
3. Trustee	-	-	-	8,869,787	8,869,787
4. Grants and aid from the federal government (Note 5)	30,408,408	-	-	-	30,408,408
5. Amounts received from grants and donations (Note 15)	339,529	-	-	-	339,529
6. Amounts received from the State (Note 16)	355,135	-	-	-	355,135
7. Quasi-external interfund transaction (Note 6)	-	4,367,436	37,284,459	-	41,651,895
8. Highway user revenues in excess of fiscal year 1979-80 highway user revenues (Note 7)	8,725,635	-	-	-	8,725,635
9. Contracts with other political subdivisions (Note 8)	842,530	1,200,958	-	-	2,043,488
10. Prior years' carryforward (Note 2)	1,344,879	62,931	-	-	1,407,810
Total exclusions claimed	108,564,301	78,523,118	37,284,459	8,869,787	233,241,665
C. Amount subject to the expenditure limitation. (If an individual fund type amount is negative, reduce exclusions claimed to net to zero.)	\$ 281,512,459	\$ 74,922,812	\$ -	\$ -	\$ 356,435,272

See accompanying notes to report.

**CITY OF TEMPE, ARIZONA**  
**ANNUAL EXPENDITURE LIMITATION REPORT - RECONCILIATION**  
**YEAR ENDED JUNE 30, 2021**

Description	Governmental Funds	Enterprise Funds	Internal Service Funds	Fiduciary Fund	Total
A. Total expenditures/expenses/deductions and applicable other financing uses, special items, and extraordinary items reported within the fund-based financial statements.	\$ 391,655,550	\$ 111,349,216	\$ 37,334,216	\$ 8,869,787	\$ 549,208,769
B. Subtractions					
1. Items not requiring the use of working capital:					
Depreciation	-	23,536,674	-	-	23,536,674
Loss on Joint Venture	-	7,724,296	-	-	7,724,296
OPEB Expense (Note 9)	-	306,462	4,334	-	310,796
Pension Expense (Note 10)	-	3,046,833	107,408	-	3,154,241
Claims incurred but not reported (Note 11)	-	-	2,330,000	-	2,330,000
2. Expenditures of separate legal entity established under Arizona Revised Statutes (Note 12)	1,074,607	-	-	-	1,074,607
3 Required fees paid to the Arizona Department of Revenue (Note 13)	504,183	-	-	-	504,183
Total subtractions	<u>1,578,790</u>	<u>34,614,265</u>	<u>2,441,742</u>	-	<u>38,634,797</u>
C. Additions:					
1. Principal payments on long-term debt (Note 14)	-	16,739,650	-	-	16,739,650
2. Acquisition of capital assets	-	58,027,035	-	-	58,027,035
3. Amounts paid in the current year but reported as expenses in previous years:					
OPEB contributions (Note 9)	-	90,691	2,891	-	93,582
Claims previously recognized as IBNR (Note 11)	-	-	2,330,000	-	2,330,000
4 Pension contributions (Note 10)	-	1,853,603	59,094	-	1,912,697
Total additions	-	<u>76,710,979</u>	<u>2,391,985</u>	-	<u>79,102,964</u>
D. Amounts reported on Part II, Line A	\$ 390,076,760	\$ 153,445,930	\$ 37,284,459	\$ 8,869,787	\$ 589,676,936

See accompanying notes to report.

**CITY OF TEMPE, ARIZONA**  
**NOTES TO ANNUAL EXPENDITURE LIMITATION REPORT**  
**YEAR ENDED JUNE 30, 2021**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Annual Expenditure Limitation Report (AELR) is presented as prescribed by the *Uniform Expenditure Reporting System* (UERS), as required by Arizona Revised Statutes §41-1279.07. The AELR excludes expenditures, expenses, or deductions of certain revenues specified in the Arizona Constitution, Article IX, §20 from the total expenditures, expenses or deductions reported in the fund financial statements.

In accordance with the UERS requirements, a note to the AELR is presented below for any exclusion claimed on Part II and each subtraction or addition in the Reconciliation that cannot be traced directly to an amount reported in the fund financial statements or notes to the financial statements. All references to financial statement amounts in the following notes refer to the *Statement of Revenues, Expenditures and Changes in Fund Balances for the Governmental Funds, the Combining Statement of Revenues, Expenditures and Changes in Fund Balances for the Non-major Governmental Funds, the Statement of Revenues, Expenses and Changes in Net Position for the Proprietary Funds or the Statement of Cash Flows for the Proprietary Funds.*

**NOTE 2 -** Bond proceeds, interest earnings and internal service charges for services are claimed as exclusions in the year the expenditure occurs, and any unused amounts are carried forward for future years.

The rollforward of carryforward exclusions for each category is as follows:

**Bond Proceeds**

	Governmental	Enterprise
Carryforward exclusions as of 6/30/20	\$ 7,678,599	\$ -
Reclassify carryforward exclusions to correct category	(62,931)	62,931
Current year bond proceeds and premium	28,985,503	46,515,573
Carryforward and prior year bond exclusions utilized	(1,344,879)	(62,931)
Carryforward and prior year bond exclusions retired	(6,556,292)	-
Current year bond proceeds and premium utilized	(28,302,951)	(46,515,573)
Carryforward exclusions as of 6/30/21	\$ 397,049	\$ -

**Interest Earnings**

	Governmental	Enterprise
Carryforward exclusions as of 6/30/20	\$ 68,415,324	\$ 26,243,270
Current year interest earnings	829,560	200,724
Carryforward exclusions as of 6/30/21	\$ 69,244,884	\$ 26,443,994

**CITY OF TEMPE, ARIZONA**  
**NOTES TO ANNUAL EXPENDITURE LIMITATION REPORT**  
**YEAR ENDED JUNE 30, 2021**

**NOTE 3 -** The exclusions claimed for debt service requirements on bonded indebtedness in the Governmental Funds was comprised of the following:

Interest and fiscal fees – Governmental funds	\$ 10,727,151
Principal paid on bonds – Governmental funds	<u>27,019,000</u>
Current year debt service requirements	
On bonded indebtedness	<u>\$ 37,746,151</u>

The exclusion claimed for debt service requirements on bonded indebtedness in the Enterprise funds was comprised of the following:

Interest and fiscal fees - Water and wastewater	\$ 9,616,660
Principal paid on bonds - Water and wastewater	<u>16,585,802</u>
Current year debt service requirements	
On bonded indebtedness	<u>\$ 26,202,462</u>

**NOTE 4 -** The \$499,083 of exclusions claimed for debt service requirements in the Governmental Funds on other long-term obligations relates to capital leases on copiers and software. Exclusions totaling \$34,839 are copiers charged to the Financial Services Department and the Community Services Department. The remaining exclusion of \$464,244 is software charged to the Information Technology Department.

The \$173,758 of exclusions claimed for debt service requirements in the Enterprise Funds on other long-term obligations relates to a capital lease on golf carts and was charged to the golf fund.

**NOTE 5 -** Federal grant and aid revenues are claimed as exclusions in the year the expenditure occurs and any unused amounts are carried forward for future years. The current year federal grant and aid exclusion utilized is as follows:

Federal grant revenue	\$ 29,265,343
Current year unavailable revenue- Federal grants	1,017,629
Prior year unavailable revenue- Federal grants	(1,006,054)
Prior year Federal grant reserves utilized	1,003,348
Federal aid received	<u>128,142</u>
Current year exclusion used	<u>\$ 30,408,408</u>



**CITY OF TEMPE, ARIZONA  
NOTES TO ANNUAL EXPENDITURE LIMITATION REPORT  
YEAR ENDED JUNE 30, 2021**

**NOTE 6 -** The exclusion of \$4,367,436 claimed for quasi-external interfund transactions in the Enterprise Funds relate to charges to other divisions of the City for water, refuse and sewer services.

The exclusion of \$37,284,459 in the Internal Service Funds relates to charges for services paid to the Internal Service Funds for risk management, worker's compensation and employee health self-insurance services. The interfund charges are included in "Charges for Services" in the Enterprise and Internal Service Funds and as a current expenditure in various departments in the Governmental Funds.

**Charges for Services**

	<u>Internal Service</u>
Carryforward exclusions as of 6/30/20	\$ 9,218,514
Current year charges for services	42,993,016
Current year exclusion used	<u>(37,284,459)</u>
Carryforward exclusions as of 6/30/21	<u>\$ 14,927,071</u>

**NOTE 7 -** The highway user revenue earned more than the amounts received in fiscal year 1979-80 by \$11,812,833 and is included in "State Sales Tax". The carryforward balance is as follows:

Carryforward HURF funds as of 6/30/20		\$ 5,257,787
Current year HURF funds available for exclusion		11,812,833
Current year HURF funds utilized	<u>(8,725,635)</u>	
Total HURF funds utilized		<u>(8,725,635)</u>
Carryforward HURF funds as of 6/30/21		<u>\$ 8,344,985</u>

**NOTE 8 -** The exclusions claimed for the contracts with other political subdivisions in the Enterprise Funds of \$1,200,958 relates to charges to the Town of Guadalupe for water and sewer services. These charges are included in "Charges for Services". In addition, the City had \$842,530 of excludable revenue in the Governmental Funds related to bus services. These revenues are included in the Transit Special Revenue Fund's "Charges for Services" revenue.

**NOTE 9 -** The subtraction of \$306,462 and \$4,334 for OPEB expenses in the Enterprise Funds and Internal Service Funds, respectively, were reported as water and wastewater, solid waste, golf course and risk management operating expenses. The addition for OPEB contributions paid in the current year but reported as expenses in previous years of \$90,691 and \$2,891 were reported as personnel services expenses in the Enterprise Funds and Internal Service Funds, respectively.

**CITY OF TEMPE, ARIZONA**  
**NOTES TO ANNUAL EXPENDITURE LIMITATION REPORT**  
**YEAR ENDED JUNE 30, 2021**

**NOTE 10 -** The subtraction of \$3,046,833 and \$107,408 for pension expense consists of the change in the net pension liability recognized in the current year in the Enterprise and Internal Service Funds, respectively. The addition of \$1,853,603 and \$59,094 for pension contributions paid in the current year consists of the required pension contribution made to the Arizona State Retirement System from the Enterprise and Internal Service Funds, respectively.

**NOTE 11 -** The subtraction of \$2,330,000 is the amount currently recognized as IBNR in the Internal Service Funds as part of Total Operating Expenses but will be paid in a future year. This amount is offset by the addition of \$2,330,000 for claims recognized as IBNR in the Internal Service Funds in previous years but paid in the current year.

**NOTE 12 -** On February 20, 1997 the Rio Salado Community Facilities District (CFD) was organized under the laws of the State of Arizona to facilitate development of the Rio Salado Town Lake project. The CFD is a separate legal entity established under the Arizona Revised Statutes and therefore the expenditures are deductible. The City is 44.97% owner in the CFD and its portion of the expenditures are not deductible.

Total CFD expenditures as reported on the Combining Statement	
of Revenues, Expenditures and Changes in Fund Balance	\$ 4,856,316
Debt service expenditures	(2,903,551)
City's portion of expenditure (not deductible)	<u>(878,158)</u>
Total expenditure deducted as a separate legal entity	<u><u>\$ 1,074,607</u></u>

**NOTE 13 -** The \$504,183 of required fees paid to the Arizona Department of Revenue represents the fees assessed pursuant to A.R.S. 42-5041 for the State to recover a portion of the operating costs incurred in providing administrative and collection services to local governments. The expenditure is recorded in the Financial Services Department of the General Fund.

**NOTE 14 -** Principal payments on long-term debt for the Enterprise Funds consists of the following:

Water and wastewater bond principal payments	\$ 16,585,802
Golf capital lease payments	<u>153,848</u>
Total principal payments on long-term debt	<u><u>\$ 16,739,650</u></u>

**CITY OF TEMPE, ARIZONA  
NOTES TO ANNUAL EXPENDITURE LIMITATION REPORT  
YEAR ENDED JUNE 30, 2021**

**NOTE 15 -** The following exclusions are included in Governmental Funds “Other Entities’ Participation”:

Amounts received from other grants and donations:

General Fund	\$ 1,500
Donations and Court Awards Fund	285,933
Grants Fund	52,096
Total amounts received from other grants and donations	\$ 339,529

**NOTE 16 -** The following exclusions are included in Governmental Funds amounts received from the State:

**Amount Received from State**

	Governmental
Carryforward exclusions as of 6/30/20	\$ -
Current year State grants	355,135
Current year Smart + Safe Proceeds	309,933
Current year grants exclusion used	(355,135)
Current year Smart + Safe exclusion used	-
Carryforward exclusions as of 6/30/21	\$ 309,933